



## Report to Policy Committee

**Author/Lead Officer of Report:** Alexis Chappell.  
Strategic Director of Adult Care and Wellbeing

**Report of:** Strategic Director of Adult Care & Wellbeing  
**Report to:** Adult Health and Social Care Policy Committee  
**Date of Decision:** 16<sup>th</sup> March 2023  
**Subject:** Early Intervention and Prevention Update

Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
If YES, what EIA reference number has it been given? <i>(Insert reference number)</i>				
Has appropriate consultation taken place?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
Has a Climate Impact Assessment (CIA) been undertaken?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
Does the report contain confidential or exempt information?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:-				
<i>"The (report/appendix) is not for publication because it contains exempt information under Paragraph (insert relevant paragraph number) of Schedule 12A of the Local Government Act 1972 (as amended)."</i>				

### Purpose of Report:

The overarching Adult Health and Social Care vision is for every adult in Sheffield to be able to age well and live the life they want to live, with choice and control over the decisions that affect them.

The purpose of this report is to articulate the ambition in relation to early intervention and prevention.

**Recommendations:**

It is recommended that the Adult Health and Social Care Policy Committee:

- Agrees the direction of travel and planned activity in 2023 to 2024 to embed and implement early intervention and prevention across Adult Care.
- Notes the early intervention and prevention overview and factsheet at Appendix 1.
- Endorses the need to incorporate the Adults Early Intervention and Prevention into future policy development.
- Requests that the Director of Adult Health & Social Care provides the Committee with updates on progress against the Delivery Plan on a 6 monthly basis.

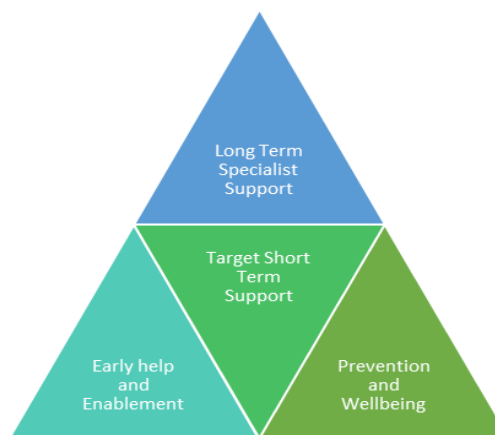
**Background Papers:**

Appendix 1 – Early Intervention and Prevention Strategic Overview

Lead Officer to complete: -		
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.	Finance: Liz Gough
		Legal: Patrick Chisholm
		Equalities & Consultation: Ed Sexton
		Climate: Jessica Rick
	<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>	
2	<b>SLB member who approved submission:</b>	<i>Alexis Chappell</i>
3	<b>Committee Chair consulted:</b>	<i>Councillors George Lindars Hammond and Angela Argenzio</i>
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Committee by the SLB member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.	
	<b>Lead Officer Name:</b> Alexis Chappell Tim Gollins	<b>Job Title:</b> Director Adult Health and Social Care Assistant Director Access, Mental Health, and wellbeing.
	<b>Date: 24<sup>th</sup> February 2023</b>	

## 1. PROPOSAL

- 1.1 The [Adult Health and Social Care Strategy](#) and accompanying [Delivery Plan](#) set out our vision for 2022 to 2030 - . Called 'Living the life you want to live', it's about how we work together to help the people of Sheffield to live long, healthy and fulfilled lives.
- 1.2 Delivery upon the strategy is underpinned by a new operating model – [our future design](#) approved by Committee in November 2022 - which focuses on a shift towards earlier intervention and prevention in our communities across Sheffield during the period of the Strategy.



- 1.3 In particular, the Council has made a clear commitment to *Improving Wellbeing Outcomes and Tackling Inequalities Through Early Intervention, Integration and Partnership Working* by way of thematic delivery actions under the Strategic Goal of Healthy Lives and Wellbeing for All set out in the [Council's Delivery Plan](#) approved at Strategy and Resources Committee on 30<sup>th</sup> August 2022.
- 1.4 Committee on 19<sup>th</sup> December 2022 subsequently endorsed [Adult Care Early Intervention, Integration update, the delivery plan update](#) and joint outcomes framework. Alongside, the Council Delivery Plan the Council has introduced through the Future Sheffield programme a corporate programme of early intervention and prevention. This supports a council wide approach to early intervention and prevention.
- 1.5 Through the update, it was highlighted that a briefing would take place with Members and proposals would be brought forward for March 2023. The report today provides an update, following on from Committee Members briefing and workshop on 11th January 2023, and proposes a direction of travel in relation to Adult's early intervention and prevention.

## 1.6 Background to Early Intervention and Prevention.

1.6.1 The Council must set out how it will promote wellbeing, integrated working and prevent needs for care and support in accordance with the Care Act 2014 general responsibilities in relation to [1.Promoting individual well-being, Preventing needs for care and support, Promoting integration of care and support with health services etc.](#).

1.6.2 Specifically, under the Care Act 2014, Sheffield City Council responsibilities for prevention apply to all adults, including:

- people who do not have any current needs for care and support.
- adults with needs for care and support, whether their needs are eligible and/or met by the local authority or not.
- carers, including those who may be about to take on a caring role or who do not currently have any needs for support, and those with needs for support which may not be being met by the local authority or other organisation.

1.6.3 [The Care and Support Statutory Guidance](#) provides guidance as to how to approach prevention and early intervention for Adults and this is set alongside a range of conversations locally and nationally about early intervention and prevention.

1.6.4 Good practice, set out by ADASS Getting Ready for Assurance, identifies that local authorities should have several arrangements in place regards early intervention and prevention, which include working with people, partners, and the local community to:

- Make available a range of services, facilities, and other measures to promote independence, and to support people to prevent, delay or reduce their needs for care and support.
- Have a clear, co-produced strategy to prevent, delay or reduce care and support needs and a coherent and adequately resourced delivery plan. The plan is informed by data about the local population, including the Joint Strategic Needs Assessment and it seeks to address local priorities and inequalities. Specific consideration is given to support the wellbeing of unpaid carers and the needs of people who fund their own care and support.
- Monitor and evaluate the impact of its prevention strategy and the outcomes for individuals and the community.
- Enable equal access to preventative measures that are not subject to eligibility criteria, for example, equipment, adaptations, reablement.
- Deliver high-quality, responsive intermediate care and reablement services to enable people to return to their optimal independence.
- Ensure people most at risk of a decline in their independence and wellbeing are identified and prioritised for care and support.
- Promote innovative approaches to prevention activity, for example technology and digital innovation.

1.6.5 Appendix 1 provides a high-level strategic overview of early intervention and prevention, including definition and key activities to embed early intervention.

## **1.7 Early Intervention and Prevention Delivery Planning and Priorities for 2023 to 2024**

1.7.1 To continually improve our delivery of services, a partnership approach has been adopted across Sheffield, reflected through our approach to [Adult Health and Social Care Strategy](#), [Delivery Plan Better Care Fund](#), [Tackling Inequalities and Improving Outcomes](#), the [Future Design of Adult Social Care](#), [Supports to Unpaid Carers](#), Hospital Discharge discussed at Committees in November and December 2022.

1.7.2 Over the past couple of years, our city-wide partnerships have been further developed and each take an all-age preventative approach specific to communities and communities of interest. An overview of the projects are at Appendix 2.

1.7.3 As a next step, during 23/24 its intended to undertake five projects focused on early intervention and prevention, as part of our overall delivery upon our Strategy and Future Design to continue to build a sustainable Adult Care system focused around improving the lives and outcomes for the citizens of Sheffield. These projects are:

- [An Adult Early Intervention and Prevention Strategy](#) – this will be taken forward as a partnership with health, VCF and city partner colleagues in 2023 – 2024 through the newly formed Community Development working group of the Health and Care Partnership, led by the Director of Strategy (ICB). It will provide the foundations for developing an integrated approach to prevention, tackling inequalities, resilient communities across Sheffield including integrated approaches to commissioning. This will lead our approach to primary interventions and the prevention part of our future design.
- [Information & Advice Self Help Offer](#) – The Sheffield Directory was launched in January 2023 and provides the foundations for our next priority to further develop the site to enable use of self-help and self-assessments to improve accessibility and promote independent living and wellbeing. This is being led by our Assistant Director, Access, Mental Health, and Wellbeing.
- [Early Help Support](#) – Access points will be designed, to ensure individuals receive the right intervention at the right time promoting health and independence and building a range of community-based supports focused on wellbeing outcomes. The design work is being led by Assistant Directors from Adult Social Care and Communities with project support from Council Change Teams. It will lead our approach to secondary interventions and the early help part of our future design and link to the Council programme.

- Independent Living – Through our newly formed Living and Ageing Well, Adult Future Options and Mental Health Services and recommissioning of our community-based provision, our priority is to build upon our enablement and strength-based models and work with communities and our partners to build networks and opportunities for greater independent living and wellbeing across the city. This is being led by our Living and Ageing Well and Adult Future Options Assistant Directors. It will lead our approach to tertiary interventions and the short-term part of our future design. A report setting out Living and Ageing Well and Adult Future Options ambitions and direction is at Committee today for endorsement.
- Technology Enabled Care and Digital Working – Building upon the digital and technology enabled care strategies approved by Committee in November 22 and February 23 to promote independence and early help. This is being led by our Assistant Director Commissioning and Partnerships and a dedicated technology and digital lead. It will lead our approach to innovation through technology as a key enabler of our future design.

1.7.4 A key enabler will be work on how data can be brought together to identify where people are in contact with more than one of our services and support multi-disciplinary working around the person. On a larger scale, bringing data sets together will also allow us to identify patterns, trends, and causality, allowing us to target and improve how we work in all parts of early help and prevention. It's aimed to partner with city partners and digital organisations to do this.

1.7.5 Partnership approaches with children's, housing and communities is particularly important, as is with colleagues across the Council. It's aimed that through the Future Sheffield Transformation programme underway there will be effective coordination and governance to support joined up approaches.

1.7.6 Oversight and governance of this plan will be undertaken through updates provided to Committee every six months as to progress made and operationally through our strategic change board.

## **1.8 Resourcing Early Intervention and Prevention**

1.8.1 To meet the resourcing requirements of this proposal the following is in place:

- Early Intervention Strategy – This will be supported and resourced by the Joint Health and Care Commissioning Office, which is jointly funded by Adult Care.
- Adults Access Points – This will be supported and resourced to be delivered and designed by the Councils Change Team and Officer support under Assistant Directors in Adult Social Care and Head of Communities' leadership.

- Living and Ageing Well – This will be supported and resourced by the Council's Change Team under Assistant Directors for Living and Ageing Well's leadership.

## **2. HOW DOES THIS DECISION CONTRIBUTE**

- 2.1 Early Intervention and prevention and proposed approach going forward, is a core element of achieving the ambitions outlined in the Adult Social Strategy and future design.
- 2.2 This proposal directly supports the future design of Adult Social Care (operating model) and, as such, enables removal of avoidable demand and helps to ensure an efficient, effective system. The design of the new system is rooted in improving the experience of people through the care system and maximising their independence wherever possible.

## **3 HAS THERE BEEN ANY CONSULTATION?**

- 3.1 The purpose of this report is to provide an update in relation to early intervention and prevention. Consultation is undertaken during the development of direct activity relating to each project noted in the report.
- 3.2 An overall approach to coproduction and involvement is also a key element, ensuring that the voice of citizens is integrated into all major developments ahead following on from the Coproduction strategy approved at Committee on 19<sup>th</sup> December 2022.

## **4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION**

### **4.1 Equality Implications**

- 4.1.1 The Council's legal duties under the Equality Act 2010 include having due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations in respect of people's age, disability status, race or other characteristic protected by the Act.
- 4.1.2 We use Equality Impact Assessments (EIAs) to assess how our functions as a public authority are contributing towards these duties. The Council also requires that we consider additional characteristics and measures, including people who have unpaid caring responsibilities, poverty & financial inclusion, or geographical impact.
- 4.1.3 Individual EIA's are being carried out for each Early Intervention project. These will be reflected in reports to the policy committee as required.

### **4.2 Financial and Commercial Implications**

- 4.2.1 The new operating model and shift towards early help and prevention is an important building block of a financially sustainable social care system. Specific financial implications are covered as part of the Committees budget setting process and individual financial assessments are carried out for each

early Intervention project. These will be reflected in reports to the policy committee as required.

#### 4.3 Legal Implications

4.3.1 The core purpose of adult health and social care support is to help people to achieve the outcomes that matter to them in their life. The Care Act 2014 sets the Council's statutory power to direct the provision that:

- promotes wellbeing
- prevents the need for care and support
- protects adults from abuse and neglect (safeguarding)
- promotes health and care integration
- provides information and advice
- promotes diversity and quality.

4.3.2 Beyond the Act itself the obligations on Local Authorities are further set out in the Care Act statutory guidance issued by the government. By virtue of section 78 of the Act, Local Authorities must act within that guidance.

4.3.3 The Care Act Statutory Guidance at paragraph 4.52 requires Local Authorities to:

"... have in place published strategies that include plans that show how their legislative duties, corporate plans, analysis of local needs and requirements (integrated with the Joint Strategic Needs Assessment and Joint Health and Wellbeing Strategy), thorough engagement with people, carers and families, market and supply analysis, market structuring and interventions, resource allocations and procurement and contract management activities translate (now and in future) into appropriate high quality services that deliver identified outcomes for the people in their area and address any identified gaps".

#### 4.4 Climate Implications

4.4.1 In general, early intervention and prevention is well aligned with minimising carbon footprint - as when done well it reduces or delays long term care, which is far more carbon intensive. This will be better quantified as the more specific design develops.

4.4.2 Sheffield City Council – and its [10 Point Plan for Climate Action](#) – is a partner in the Urgent and Emergency Care Board. We are committed to working with partners aligned with our Net Zero 2030 ambition and where specific procurement/commissioning exercises take place related to care provision we will aim to consider providers approach and performance in terms of managing the climate impacts of the services they provide. This would be done via more detailed CIA's for specific procurements.



4.4.3 Many other partner organisations will also have their own climate strategies. The role of large organisations – who form a big plank of the delivery of this strategy – is important in Sheffield tackling the effects of climate change. The commitments of the 10 Point Plan are also relevant to early intervention and prevention.

4.5 Other Implications

4.5.1 There are no other implications.

**5. ALTERNATIVE OPTIONS CONSIDERED**

5.1 **Do nothing:** It would be possible not to produce a plan in relation to early intervention and prevention – but it would mean any activity would lack focus, coherence, and public accountability.

**6. REASONS FOR RECOMMENDATIONS**

6.1 As a partnership between agencies in Sheffield, we have made a commitment to early intervention and prevention to enable individuals to live the life they want to live. Endorsement of the approach will enable the next steps in delivery of the strategy.

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